



The Foreign Policy of the EU

Chapter 8

EU Foreign Policy beyond CFSP

Keukeleire, S. and MacNaughtan, J. (2008)

The Foreign Policy of the European Union,

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1. EU foreign policy 'beyond CFSP'

- Foreign policy under the Community framework
(vs. external relations)
 - way in which Union uses network of relations and instruments to pursue foreign policy
 - the concept of *structural foreign policy*



2. Trade

- Trade power
 - World's 1° exporter and 2° importer
 - Common Commercial Policy
 - Sanctions, embargoes and support measures
 - Actor in multilateral liberalization
- Political dimension and external impact
 - Trade dominates over development or foreign policy objectives



2. Trade

- Sanctions: trade restrictions
 - Decision: CFSP common position
 - Implementation: Community action
 - Autonomous EU or implementation of UN SC Res.
 - humanitarian and economic costs: effectiveness?



3. Association and cooperation agreements

- Nature:
 - Based on economic instruments
 - Mostly ‘mixed agreements’
- Scope and contents
 - Economic leverage on political issues
 - Substantial variations in issues covered
 - Support structural changes
- Conditionality
 - For conclusion and implementation of agreements
 - Positive or negative, political or economic
 - dynamic and symbolic vs. Substantial
- Political dialogue-apparatus



4. Development policy

- EU as development world power
 - Parallel competence
 - Within large international framework
 - EU (= EC and member states) is largest donor
 - Development objectives as foreign policy
- ‘3Cs’ principle
 - Coherence
 - Coordination: EC-member state
 - Complementarity
 - Yet, incompatible policy objectives
 - low levels of vertical coordination and consistency



4. Development policy

- Different regions, different tools and types
 - ACP countries: DG Development
 - Rest of the world: managed by DG RELEX
- Policy priorities
 - Lomé
 - Cotonou
 - Specific foreign policy concerns
 - Security
 - ‘Partnership’: however, unequal



5. Crisis management, conflict prevention and peacebuilding

- Mainly based on EC instruments: integration into all policies (‘mainstreaming’)
- Long-term
 - Create an environment conducive to peace
 - Strengthening government and regional organizations’ capacity
 - structural foreign policy approach
- Short-term
 - Instrument for Stability (IFS, launched in 2007)
 - African Peace Facility (APF, launched in 2004)
 - high degree of autonomy for Commission

6. Human rights and democracy

■ What?

- Promoting human rights, democracy, rule of law...
- External and identity objective
- Build sustainable results: shape mental structures
- Political dialogue and conditionality
- Election assistance and monitoring
- Yet, inconsistency with *application*

■ Instruments

- EC external assistance and cooperation instruments
- EIDHR

7. Changes in the Treaty of Lisbon

- Policies ‘beyond CFSP’ brought together in TFEU: ‘Part V: External Action by the Union’
 - Common Commercial Policy
 - Cooperation with third countries and humanitarian aid
 - Restrictive measures
 - International agreements

Exploring EU Foreign Policy

See the Website Companion and Online Resource Guide:

<http://www.exploring-europe.eu/foreignpolicy>

- Guide to the maze of information sources on EU foreign policy for researchers, students and practitioners
- EU-Documents
- Official EU-links
- Links to sources from international organisations
- Links to information from non-governmental organisations, research centres and think tanks
- Latest online news on EU Foreign Policy
- Updated tables and PowerPoint presentations
- References to recent literature